

CENTRE FOR DYNAMIC MACROECONOMIC ANALYSIS  
WORKING PAPER SERIES



CDMA06/02

# Independence Day for the “Old Lady”: A Natural Experiment on the Implications of Central Bank Independence

Jagjit S. Chadha\*  
BNP Paribas

Peter Macmillan†  
University of St Andrews

Charles Nolan†  
University of St Andrews

JANUARY 2006

Forthcoming in *The Manchester School*

## ABSTRACT

Central bank independence is widely thought to be a *sine qua non* of a credible commitment to price stability. The surprise decision by the UK government to grant operational independence to the Bank of England in 1997 affords us a natural experiment with which to gauge the impact on the yield curve from the adoption of central bank independence. We document the extent to which the decision to grant independence was ‘news’ and illustrate that the reduction in medium and long term nominal interest rates was some 50 basis points, which we show to be consistent with a sharp increase in policymaker’s aversion to inflation deviations from target. We suggest therefore that central bank independence represents one of the clearest signals available to elected politicians about their preferences on the control of inflation.

**JEL Classification:** E4; E5; N2.

**Keywords:** Central bank independence, preferences, yield curve.

\* BNP Paribas and Brunel University.

† University of St Andrews, School of Economics and Finance, Castlecliffe, The Scores, St Andrews, Fife KY16 9AL, Scotland, UK. Macmillan: Tel: +44 (0) 1334 462433, [www.st-andrews.ac.uk/economics/staff/pages/p.macmillan.shtml](http://www.st-andrews.ac.uk/economics/staff/pages/p.macmillan.shtml), [pdm1@st-andrews.ac.uk](mailto:pdm1@st-andrews.ac.uk). Nolan: Tel +44 (0) 1334 462425. E-mail: [Charles.Nolan@st-andrews.ac.uk](mailto:Charles.Nolan@st-andrews.ac.uk), [www.st-andrews.ac.uk/cdma/c.nolan.html](http://www.st-andrews.ac.uk/cdma/c.nolan.html).

CASTLECLIFFE, SCHOOL OF ECONOMICS & FINANCE, UNIVERSITY OF ST ANDREWS, KY16 9AL  
TEL: +44 (0)1334 462445 FAX: +44 (0)1334 462444 EMAIL: [cdma@st-and.ac.uk](mailto:cdma@st-and.ac.uk)

[www.st-and.ac.uk/cdma](http://www.st-and.ac.uk/cdma)

There has been an enormous and influential research effort over the past two decades devoted to understanding the case for the adoption of central bank independence. Much of this research has passed into received economic wisdom about the appropriate formulation of monetary policy. Following Finn Kydland and Edward Prescott (1977) and the subsequent work by Robert Barro and David Gordon (1983), it became clear that the absence of a credible commitment by the monetary authorities to price stability would induce a positive (and costly) bias to equilibrium inflation outcomes.<sup>1</sup> An independent central bank with a credible commitment to price stability was widely thought to be the way to establish such credibility. This key debate was particularly instrumental in the UK. It provided the stimulus for a series of reforms to the monetary constitution of the UK in the 1990s, following exit from the ERM in 1992, and culminated with the granting of operational independence for the Bank of England in 1997.

Despite overwhelming theoretical evidence, the empirical evidence of the impact of operational central bank independence has been limited, offering at best qualified support for the benefits of such a framework.<sup>2</sup> We are fortunate therefore that the incoming Labour government in the UK in 1997 decided to make a surprise announcement about the creation of operational independence for the Bank of England on its fifth day of office. Although a decision to reform some aspects of the monetary constitution was expected, the crucial and final step of operational independence for the Bank of England was a complete surprise to the financial markets on the morning of May 6 1997. We should further note that the announcement did neither entail any reduction in the central target for inflation nor any change in the measure of inflation. It involved a number of

---

<sup>1</sup> The literature is too large to do justice to in a short note such as this and we suggest the reader follows the debate in Carl Walsh (1998).

<sup>2</sup> The touchstone for this literature was Alberto Alesina and Lawrence Summers's (1993) finding of a negative association between the extent of central bank independence and low inflation but of no significant relationship with output growth.

procedural changes, which we outline below, with the main force of the policy initiative being that of operational independence.<sup>3</sup> Ben Bernanke (2003) has recently argued that “(t)he maintenance of price stability -- and equally important, the development by the central bank of a strong reputation for and commitment to it - ...serves to anchor the private sector's expectations of future inflation” and it is this impact of the announcement that we wish to assess.

In this paper, we are able to evaluate the implications, in terms of nominal interest rates, from the announcement of central bank independence *per se*. Section 1 outlines the key result from a recent paper by Tore Ellingsen and Ulf Söderström (2001) which gives us the framework for examining the UK's natural experiment with a model that builds a term structure of interest rates into Lars Svensson's (1997) widely used model of aggregate supply and demand. Section 2 outlines the available documentary evidence on the decision to grant operational independence in May 1997, and shows that the decision was a surprise and thus the change in interest rates on the trading day represent a measure of the implications resulting from the adoption of credible central bank independence. Section 3 presents the response of the market in terms of the yields on UK government bonds, where we find clear evidence that the nominal yields fell dramatically on the announcement of central bank independence. Section 4 infers the move in central bank preferences in favour of inflation stabilization that would be consistent with the predictions of the Svensson-Ellingsen-Söderström model and finds a close match with the actual shift in longer term interest rates observed on the Bank of England's 'Independence Day'. Section 5 offers a short conclusion.

---

<sup>3</sup> Short term policy rates were also raised by 25Bp on 'Independence Day' but this move was widely expected and led to little or no movement in the short end of the yield curve see Figure 2. For example, April 1997 Goldman Sachs *UK Economics Analyst* reported that “we expect a base rate rise of at least 25 basis points at the May 7 monetary meeting” and Paribas *Economic Research* produced a forecast, April 7

## I. Modeling the Yield Curve

How should the term structure of interest rates respond to monetary policy news? Specifically, how should the financial markets treat the decision by a government to adopt operational independence for a central bank in pursuit of a stated monetary objective? In a recent contribution Ellingsen and Söderström (2001) note that the literature has offered competing answers to that question. Some have argued that the yield curve ought to respond symmetrically, with long term interest rates moving in the same direction as short term interest rates. Others contend that long rates ought to respond in the opposite direction to short rates.

Ellingsen and Söderström reconcile these views arguing that what is key is whether the ‘shock’ driving the change in monetary policy is to the structural relations of the economy or whether shocks to the preferences of the monetary policymaker have occurred. Clearly, we can treat the move to operational independence as a clear signal that the preferences of the monetary policy maker had shifted decisively against inflation and should *mutatis mutandis* have clear implications for the rest of the yield curve. They adopt an influential model developed by Lars Svensson (1997, 1999)<sup>4</sup>, in which shocks to inflation and output are persistent, and in which monetary policy operates with a lag. Policy authorities assess economic outcomes, and formulate policy plans, with reference to a quadratic criterion in output and inflation.

Broadly speaking, they show that if monetary policy changes are well understood by the private sector then both ends of the yield curve will move in the same direction. So, for

---

1997, in which not only base rates were expected to rise 25Bp immediately after the election but also where the term structure of interest rates, as a result, shifted upwards by 25-50Bp.

<sup>4</sup> Laurence Ball (1999) also presents a similar model.

instance, following a tightening of the monetary stance the rise in the yield curve at the short end will be mirrored by a rise at the long end (and at all points in between). In the case of an inflation averse central bank the change at the short end is likely to be greater than the change at the long end. This same pattern of symmetric responses at the short and long end is also present when the central bank has private information on the shocks hitting the economy. In this case a rise in short rates informs agents about the future path of monetary policy.

However the presence of asymmetric information *vis a vis* the preferences of the central bank may lead to an asymmetric response at opposite ends of the curve. A tightening of monetary policy may reveal information about the preferences of the policymaker. If this is a perceived permanent change to inflation aversion then the policymaker will enact a relatively sharp tightening in the monetary stance in the short run, enabling interest rates to return to base more quickly and consequently long rates actually fall. In this case, it was not the tightening *per se* that indicated a change in preferences but an explicit announcement that the operation of policy would be undertaken by an independent central bank.

As Ellingsen and Söderström argue, testing the predictions of their model is not straightforward as "it is necessary to classify changes in monetary policy according to whether they reflect unanticipated changes in policy preferences or in economic developments" (p. 1603). However, on May 6 1997, shortly after the new Labour Government took office, the Bank of England was granted operational independence with respect to monetary policy. What is more, as we document more fully below, this policy initiative took commentators by surprise. We go on to argue therefore that the UK data

appear to be an important place to test the second prediction of the Svensson-Ellingsen-Söderström (SES) model.

## **II. The Decision to Grant Independence**

Following exit from the European Exchange Rate Mechanism on September 16 1992, the UK monetary authorities had adopted a target for inflation of 1-4% in October 1992 for the Parliament of 1992-7. The inflation rate was to be measured by the Retail Price Index excluding mortgage interest payments, so-called RPIX. The Chancellor of the Exchequer pursued this inflation target in conjunction with advice offered by the Governor (and other senior officials) of the Bank of England at a monthly meeting. This new post-1992 regime was accompanied by initiating the publication of an Inflation Report and minutes of monthly Governor-Chancellor meetings. The central expectation for the markets following the election of a Labour government on May 1 1997 was that this system of Central Bank advice and Treasury action would continue unchanged.<sup>5</sup>

But on May 6 1997, a mere four days after taking office, the incoming Labour government, with its first policy initiative, announced that the Bank of England would be granted operational independence for monetary policy. Furthermore they charged a newly created Monetary Policy Committee (MPC) with meeting the same central inflation target. In his letter to the Governor, Chancellor Brown writes: “[o]perational decisions on interest rate policy will be made by a new Monetary Policy Committee

---

<sup>5</sup> To be clear, it was the announcement of central bank independence (CBI) on that day which was a surprise. For example, a previous Chancellor, Nigel Lawson, had made calls for formal independence and under the Maastricht Treaty the terms of joining any future European Monetary Union would involve CBI. There was much widespread opinion in the UK of the need for CBI, see, for example, Roll (1993) but adoption of CBI was not expected immediately after the election.

comprising the Governor, the Deputy Governors and six members”. Additionally, the government adopted an explicit and symmetric target for RPIX inflation of 2.5%, from which any deviation of 1% would require an open letter of explanation from the Governor to the Chancellor. We stress that there was no downward shift in the central inflation target to be pursued by the monetary authorities.<sup>6</sup>

The decision to grant independence on that day was a surprise to the markets, HM Treasury, and to the Bank of England itself. In fact, the Chancellor’s decision to grant operational independence was only openly discussed with incoming Prime Minister Blair on polling day itself, May 1 1997.<sup>7</sup> The Labour Party’s Business Manifesto published on April 11 1997 had proposed the following reform to the Bank of England, which falls well short of operational independence:

“We propose a new monetary policy committee to decide on the advice which the Bank of England should give to the Chancellor.”<sup>8</sup>

In the week following the announcement, the Economist Newspaper actually complained that the reform was not signaled in the Labour Party manifesto and was not debated or discussed as a serious policy initiative.<sup>9</sup> This decision “surprised everybody, including the Bank of England and the Treasury”.<sup>10</sup> Certainly, in subsequent interviews the officials at the Bank of England have admitted both market and personal surprise at the announcement. Howard Davies (2000), then Deputy Governor at the Bank of England,

---

<sup>6</sup> This is crucial as otherwise falling nominal bond yields could be attributed to falling (long run) inflation expectations via the Fisher effect.

<sup>7</sup> Andrew Rawnsley (2000), a widely respected political commentator in the UK, uses private interviews to establish this element of the surprise, page 3 and 31. Note that May 5 1997 was a ‘Bank’ Holiday Monday and so the decision was delayed to the Tuesday by this Public Holiday.

<sup>8</sup> Quoted by Denzil Davies (Labour) M.P. in Hansard on November 11 1997, Column 737.

<sup>9</sup> Economist, May 10 1997, page 13.

admitted in an interview that the announcement was “[t]o the market’s surprise”.

Governor Sir Eddie George also admitted in an interview that he was not expecting immediate operational independence and drew a link to the likely impact on longer-term interest rates:

“...I was very surprised by the timing – the decision to move [on independence] immediately on taking office...the markets believed that the politicians would not let go of the decisions on implementation of monetary policy. And this was damaging. It meant that inflation expectations did not adjust to the extent that they might have done to the decline in actual inflation. The impact on expectations is shown by the fact that bond yields dropped 50 basis points on the announcement by the incoming government in May 1997.”<sup>11</sup>

To sum up, the decision to grant operational independence to the Bank of England was not incorporated in central market expectations of interest rates at the close of business trading on May 2 1997 and we can therefore treat the close of business trading prices of those interest rates on May 6 1997 as indicating the impact of central bank independence.

### **III. Market Interest Rates**

In this section we examine three sets of market interest rates and their responses to the news of Independence on May 6 1997. Figure 1 shows the response of the three-month sterling interest rate futures at quarterly intervals until the longest dated contract at

---

<sup>10</sup> William Keegan (2001) *The Observer*, June 17 2001.

<sup>11</sup> Central Banking Publications Limited, March 25 2002, page 22.



twenty-two months out. Figures 2 and 3 depict the response of the forward government yield curve, at horizons up to five years and then out to twenty-five years.<sup>12</sup>

Table 1 simply picks a small number of the representative nominal rates and quantifies the magnitude of the interest rate response. At longer term horizons we note a substantial response, measured either from the previous trading day on May 2 1997 or from two days previously on May 1 1997. The response of 10-year instantaneous forwards is illustrative. The basis point change from the closing date of the election or from the closing date of the new government's first day in office, suggests a fall in yields of some 50-60 basis points: that represented a shock in the region of several standard deviations of the typical daily change.

Short sterling contracts are market forecasts of a short-term interest rate closely related to the policy rate.<sup>13</sup> We note that the response of expected rates increases with horizon. This is consistent with the view that inflation from at least one year out is most likely to be affected by current monetary policy. Up to that horizon inflation is in some measure pre-determined and hence monetary policy responses should not be as sensitive to the change in preferences that central bank independence entails. This hypothesis is corroborated by the rate response of short-term interest rates. As we examine longer term interest rates, where preferences are increasingly likely to impact on interest rates, we find in each a significant decrease in interest rates. The value of central bank independence looks clear – it can significantly reduce medium and long nominal rates for both government and private sector liabilities.

---

<sup>12</sup> Note as May 2 1997 was a Friday and the following Monday was a Public Holiday, May 6 1997 was the next trading day. The corporate sector's commercial rates followed a very similar pattern and are available on request.

#### IV. The Implications of Independence Day

The Svensson-Ellingsen-Söderström (SES) model is based on two equations in deviation form:

$$\begin{aligned} (1) \quad & \pi_{t+1} = \pi_t + \alpha y_t + \varepsilon_{t+1} \\ (2) \quad & y_{t+1} = \beta y_t - \gamma(i_t - \pi_t) + \eta_{t+1}, \end{aligned}$$

where  $\pi_t$  is the deviation at time  $t$  of the inflation rate from its long run equilibrium level,  $y_t$  is the percentage deviation in real output from equilibrium,  $i_t$  is the deviation of the nominal short (policy) interest rate from its long-run equilibrium level and  $\varepsilon_t$  and  $\eta_t$  are both identically and independently distributed shocks. Equation (1) is a simple aggregate supply relationship employing an accelerationist Phillips curve, where the change in inflation is a function of the previous period's deviation in output and an aggregate supply shock. The aggregate demand relationship, equation (2), represents the deviation in output as a function of its own lag and (the deviation in) the *ex-post* real interest rate and a demand shock. At each point in time it is assumed the monetary authority selects the nominal short interest rate in order to minimize a standard inter-temporal loss function:

$$(3) \quad \Psi_t = E_t \sum_{s=0}^{\infty} \delta^s L(\pi_{t+s}, y_{t+s}),$$

where  $\delta$  is a constant discount factor and  $\lambda$ , the monetary authority's preference parameter, is the weight placed upon output stabilization relative to inflation stabilization in a standard period loss function,

---

<sup>13</sup> Since March 1997 the instrument of monetary policy in the UK has been a two week repo rate.

$$(4) \quad L(\pi_t, y_t) = \frac{1}{2} \pi_t^2 + \frac{1}{2} \lambda y_t^2.$$

The bank is assumed to minimize its loss function subject to a constraint found by taking expectations of equation (1). We make use of the following Lagrangian formulation:<sup>14</sup>

$$(5) \quad L = E_t \sum_{s=0}^{\infty} \delta^{s+1} \left\{ \left( \frac{1}{2} \pi_t^2 + \frac{1}{2} \lambda y_t^2 \right) + \phi_{t+1} (\pi_{t+2} - \pi_{t+1} - \alpha y_{t+1}) \right\}.$$

First order conditions are given by,

$$(6) \quad \delta \pi_{t+2|t} + (1 - \delta) \phi_{t+2|t} = 0$$

$$(7) \quad \lambda y_{t+1|t} - \alpha \phi_{t+1|t} = 0$$

$$(8) \quad \pi_{t+2|t} - \pi_{t+1|t} - \alpha y_{t+1|t} = 0$$

We exploit the trade off in the loss function and posit that the optimal expected output gap is negatively related the expected deviation in inflation two periods ahead,

$$(9) \quad y_{t+1|t} = -k \pi_{t+2|t}$$

We shall solve for  $k$  in a moment<sup>15</sup>. Substituting for the expected output gap in equation (7), using equation (8) and putting the resulting expression into equation (6) yields,

$$(10) \quad \left( 1 - \frac{\lambda k}{\alpha \delta} \right) \pi_{t+2|t} = \phi_{t+2|t}$$

If we then lead equations (7), (8) and (9) forward one period, then a small amount of algebra yields,

$$(11) \quad \phi_{t+2|t} = - \left( \frac{\lambda k}{\alpha(1 + \alpha k)} \right) \pi_{t+2|t}$$

---

<sup>14</sup> Svensson (1997, 1999) and Ellingsen and Söderström (2001) make use of dynamic programming to uncover the optimality conditions.

<sup>15</sup> Note that this is analogous to the ‘guess and verify’ approach to finding the value function. See Svensson (1997, 1999) and Ellingsen and Söderström (2001) for further details.

Equation (11) may then be substituted into equation (10) in order to derive the following unique and positive expression for  $k$ ,

$$(12) \quad k = \frac{1}{2\alpha\lambda} \left\{ \left[ \alpha^2 \delta - \lambda(1 - \delta) \right] + \sqrt{\left[ \alpha^2 \delta + \lambda(1 - \delta) \right]^2 + 4\lambda\alpha^2 \delta^2} \right\}$$

We then substitute equation (9) into equation (2) and take expectations of the resulting expression to get,

$$(13) \quad i_t - \pi_t = \frac{\beta}{\gamma} y_t + \frac{k}{\gamma} \pi_{t+2|t}$$

and then put equations (1) and (2) into equation (9). Taking expectations of the resulting expression results in,

$$(14) \quad i_t = (1 + A)\pi_t + B y_t$$

where

$$A = \frac{k}{\gamma(1 + \alpha k)} \text{ and } B = \frac{\beta}{\gamma} + \alpha A$$

That is, the optimal rule used by the central bank may be represented by an optimal Taylor rule.

Leading the optimal Taylor rule (6) and taking expectations gives

$$(12) \quad i_{t+s|t} = (1 + A_t)\pi_{t+s|t} + B_t y_{t+s|t}$$

That is the expected forward rate is simply the expected Taylor rule at each point in the future. Ellingsen and Söderström then show that by leading and taking expectations of equations (1) and (2) and using them in equation (12) it is possible to write the expected forward rate (under certainty equivalence) as:

$$(13) \quad i_{t+s|t} = [1 + A_t(1 - \gamma B_t)][1 - \alpha \gamma A_t]^{s-1} (\pi_t + \alpha y_t),$$

where  $i_{t+s|t}$  is the expected interest rate  $s$  periods ahead, and  $A_t$  and  $B_t$  are functions of the parameters of equations (1), (2), (3) and (4).<sup>16</sup>

Our estimation strategy is to generate the yield curve pre and post-Independence Day using equation (5), which most closely replicates the observed change in nominal rates outlined in Section 3 and infer the implied change in preferences,  $\lambda$ . The first step is to estimate the set of parameter values  $(\alpha, \beta, \gamma)$  as well as obtain values for the inflation and output shocks at the time. Armed with estimates of the structural model from equations (1) and (2), we then calculate a value for the policy preference parameter,  $\lambda$  both before and after operational independence that minimizes the difference between the change in the forward yield curve predicted by our model and the change in the forward yield curve observed in the real world data.<sup>17</sup>

We obtain parameter values  $\alpha$ ,  $\beta$ , and  $\gamma$  by estimating equations (1) and (2) using full information maximum likelihood (FIML). Our estimates were made on data of both annual and quarterly frequency, for a number of different samples and making use of a number of different definitions of the variables included in equations (1) and (2).<sup>18</sup> The

<sup>16</sup> See Ellingsen and Söderström (2001) for a fuller derivation of this result.

<sup>17</sup> Related work includes Cecchetti *et al*, (2002), who make use of an SVAR model to generate an optimal interest rate series that minimizes a standard loss function. This series is then use to extract an estimate of the policy preference parameter for a number of European economies. Robertson and Symons (1994, 1997) make use of government index linked debt to extract an estimate of the *ex-ante* real short interest rate and examine how it is influenced by changes in UK monetary policy.

<sup>18</sup> More specifically our FIML estimates are calculated using annual data covering the period from 1950 to 1996, and quarterly data covering the periods 1980:1 to 1997:1 and from 1993:1 to 1997:1. Our output variable is the percentage difference between actual real GDP and potential real GDP where potential real GDP is calculated by fitting a quadratic trend through the appropriate sample of data. For sub-samples based on 1993:1 to 1997:1, potential GDP is calculated using 1980:1 to 1997:1 sample. We also experimented with percentage growth as the output variable. We assume equilibrium inflation to be the then Bank of England target rate of 2.5% and the equilibrium nominal short interest rate to be the appropriate sample mean. In other specifications we experimented by allowing equilibrium inflation to be a centred five year moving average of actual inflation and the equilibrium nominal short interest rate to be equal to this value plus a constant term, where the constant is from a regression of the nominal interest rate on the inflation rate over the appropriate sample period. Inflation is measured as the (annualized) change in the RPIX (from 1976 onwards) and the RPI (before 1976). Our interest rate variable is the appropriate monetary policy instrument (base rate), which was the Bank Rate until October 1972, the Minimum Lending Rate from October 1972 until March 1981, the Minimum Band 1 Lending Rate thereafter until March 1997 and the two week Repo Rate since. Since the regression equations are in ‘quasi’ – deviation

upper panel of Table 2 presents the estimated parameter values. We also assume that both inflation and output were both expected to be above target in the absence of policy action.<sup>19</sup>

In order to illustrate this methodology we will initially select the parameter values of  $\alpha = 0.1$ <sup>20</sup>,  $\beta = 0.1$ ,  $\gamma = 1.0$ <sup>21</sup> and  $\delta = 1/1.04$ , with the supplementary assumption that the economy faced an inflation and output overshoot of 1.0%. We may then select values of the Bank of England's preference parameter for output over inflation stabilization both before ( $\lambda_1$ ) and after ( $\lambda_2$ ) operational independence. We calculate a nominal forward rate curve before and after operational independence and compare this generated change with the observed change in the nominal forward rate curve. Values for  $\lambda_1$  and  $\lambda_2$  are chosen by minimizing the root mean squared error (RMSE) statistic for the difference in the change between the two sets of curves.

For this particular combination of parameters and deviations on 'Independence Day', the RMSE is minimized when  $\lambda_1 = 10.3$  and  $\lambda_2 = 0.6$  (see Figure 4). This implies a large proportionate fall in  $\lambda$  when the Bank of England was granted operational independence, and is consistent with the predictions of the SES model. The observed fall in yields is consistent with a surprise fall in the policy preference parameter, which in turn causes the expected future interest rate to fall, as markets expect inflation to return to equilibrium more quickly. This finding is robust for any reasonable value of the Phillips curve slope,  $\alpha$ . Figure 5 plots the change in  $\lambda$  (as a percentage of its initial value) against  $\alpha$ , and suggests the magnitude of the change decreases in  $\alpha$ . Note also, we find that as

---

form, we also included a constant term in some specifications. Further details of the estimates are available on request.

<sup>19</sup> The 1997 IMF Article IV pointed to the main risk in the UK economy was that 'too-rapid growth based on the momentum of domestic demand could rekindle inflation' see <http://www.imf.org/external/np/sec/pn/1997/pn9734.htm>

<sup>20</sup> This value corresponds to that found by Glenn D Rudebusch and Lars E. O. Svensson, 1999, and is close in spirit to the micro-founded value used by Julio J. Rotemberg and Michael Woodford, 1997.

<sup>21</sup> These values are suggested by Laurence Ball, 1999 for a small open economy.

the value of  $\alpha$  rises (after a minimum of 0.04), so does the value of the RMSE statistic (see Figure 6) and we find that the log likelihood is also maximized when  $\alpha$  implies a relatively inelastic inflation response to output and so we best explain the observed shift in the yield curve with a relatively inelastic Phillips curve slope. The intuition follows from the impact of a demand shock (Equation 2), which will lead to changes in both the output and inflation deviation variables in the same direction. The monetary authority's response, in terms of interest rates, will have a weaker impact on expected future inflation (Equation 1) the lower is  $\alpha$  (the flatter is the Phillips curve). Thus expected future short rates will mean revert relatively less quickly causing the difference in the simulated forward rate curves, before and after operational independence, to diminish less quickly and resemble more the real world data, and hence improve the fit of the SES model.

The upper panel of Table 2 presents our parameter estimates and the lower panel the results of using these estimates to calculate the implied change in central bank preferences. From these estimates we infer  $\lambda_1$  and  $\lambda_2$ , which generate the closest fit to the observed shift in the yield curve on Independence Day. We therefore apply the parameter values to our simulations. For each model and set of parameters we find clear evidence that  $\lambda_1 > \lambda_2$  (i.e., that  $\Delta\lambda/\lambda_1 < 0$ ) so that the shift in the yield curve was consistent with a sharp perceived fall in the relative weight the monetary authorities placed on inflation relative to output following the announcement of central bank independence. In effect, we find that, providing our parameter estimates are acceptable and that the UK economy needed higher interest rates in order to stabilize output and inflation, the substantial shift downwards in the interest rates associated with longer term liabilities can be attributed to a sharp fall in the extent to which the monetary authorities valued output deviations from equilibrium as opposed to inflation deviations from target.

## V. Conclusion

The arguments for central bank independence represent a key contribution of economic science to the formulation of monetary policy. Ellingsen and Söderström (2001) provide us with a framework for understanding why the audacious stroke of the UK's new government in 1997 so profoundly affected nominal interest rates. Our results suggest the granting of operational independence for the Bank of England allowed policymakers to signal, in the clearest form available to them, that there was a significant increase in the policy losses associated with inflation instability. The empirical evidence for the benefits of central bank independence is thus clarified: long-term interest rates will fall.

## REFERENCES

**Alesina, Alberto and Lawrence H. Summers.** "Central Bank Independence and Macroeconomic Performance: Some comparative evidence." *Journal of Money, Credit and Banking*, 25 (February) 1993, pp. 151-162.

**Ball, Laurence.** "Efficient Rules for Monetary Policy." *International Finance*, April 1999, 2(1), pp. 63-83.

\_\_\_\_\_. "Policy Rules for open Economies," in John B. Taylor, ed., *Monetary Policy Rules*, NBER Business Cycles Series Vol. 31, Chicago: University of Chicago Press, 1999, pp.127-44.

**Barro, Robert J. and David B. Gordon.** "A Positive Theory of Monetary Policy in a Natural Rate Model." *Journal of Political Economy*, 91 (August) 1983, pp. 589-610.

**Bernanke, Ben S.** Speech to the Annual Washington Policy Conference of the National Association of Business Economists, Washington, D.C. March 25 2003.

**Cecchetti, Stephen G., Margaret M. McConnell and Gabriel Perez-Quiros.** "Policymakers' Revealed Preferences and the Output-Inflation Variability Trade-Off: Implications for the European System of Central Banks." *The Manchester School*, Vol. 70, 2002, pp. 596-618.



**Davies, Howard.** Speech to Bond Market Association's Sixth Annual Legal and Compliance Conference, October 26 2000.  
<http://www.fsa.org.uk/pubs/speeches/sp62.html>.

**Economist.** The "A Good Start", May 10 1997.

**Ellingsen, Tore and Ulf Söderström.** "Monetary Policy and Market Interest Rates." *American Economic Review*, December 2001, 91 (5), pp. 1594-1607.

**George, Sir Edward.** *Interview*, Central Banking Publications, March 2002, pp. 22-32.  
<http://www.centralbanking.co.uk/pdfs/george.pdf>

**Hansard.** House of Commons Daily Debates. 300, Oral Answers to Questions, November 11 1997.

**Keegan, William.** *In My View*, The Observer, June 17 2001.

**Kydland, Finn E. and Edward C. Prescott.** "Rules rather than Discretion: The inconsistency of optimal plans." *Journal of Political Economy*, 85 (June) 1977, pp. 473-92.

**Rawnsley, Andrew.** *Servants of the People – The Inside Story of New Labour*, Hamish Hamilton Limited: London, 2000.

**Robertson, Donald and James Symons.** "Five Weeks in the Life of the Pound: Interest Rates, Expectations and Sterling's Exit from the ERM." *Oxford Bulletin of Economics and Statistics*, 56, 1994, pp. 1-12.

**Robertson, Donald and James Symons.** "Real Interest Rates and Index-Linked Gilts." *The Manchester School*, 65 1997, pp. 25-43.

**Roll, Eric, et al.** 1993. *Independent and Accountable: A New Mandate for the Bank of England*. London: Centre for Economic Policy Research.

**Rotemberg, Julio J, and Woodford, Michael.** "An Optimization-Based Econometric Framework for the Evaluation of Monetary Policy" in Ben S. Bernanke and Julio J. Rotemberg, eds., *NBER Macroeconomics Annual*, Vol. 12, Cambridge, Massachusetts: MIT Press, 1997, pp297-346.

**Rudebusch, Glenn D. and Svensson, Lars E. O.** "Policy Rules for Inflation Targeting," in John B. Taylor, ed., *Monetary Policy Rules*, NBER Business Cycles Series Vol 31, Chicago: University of Chicago Press, 1999, pp203-46.

**Svensson, Lars E. O.** "Inflation Forecast Targeting: Implementing and Monitoring Inflation Targets." *European Economic Review*, June 1997, 41(6), pp. 1111-46.

\_\_\_\_\_. "Inflation Targeting: Some Extensions." *Scandinavian Journal of Economics*, September 1999, 101(3), pp. 337-61.

**Taylor, John B.** "Discretion versus Policy Rules in Practice." *Carnegie-Rochester Conference Series on Public Policy*, December 1993, 39, pp. 195-214.

**Walsh, Carl E.** *Monetary Theory and Policy*, MIT Press, 1998.

**TABLE 1      RESPONSE OF MARKET INTEREST RATES TO INDEPENDENCE DAY.**

Yield Curve	1-day change	2-day change	Standard deviation
September 1997	-6 B.p.	-5 B.p.	6 B.p.
June 1998	-14 B.p.	-9 B.p.	6 B.p.
December 1998	-20 B.p.	-17 B.p.	6 B.p.
5 year nominal forward	-34 B.p.	- 34 B.p.	7 B.p.
10 year nominal forward	-51 B.p.	-62 B.p.	7 B.p.
15 year nominal forward	-59 B.p.	-62 B.p.	7 B.p.
20 year nominal forward	-59 B.p.	-49 B.p.	7 B.p.
5 year benchmark:			
7% 2002	- 18 B.p.	- 22 B.p.	6 B.p.
10 year benchmark:			
7 ¼% 2007	-29 B.p.	-33 B.p.	6 B.p.

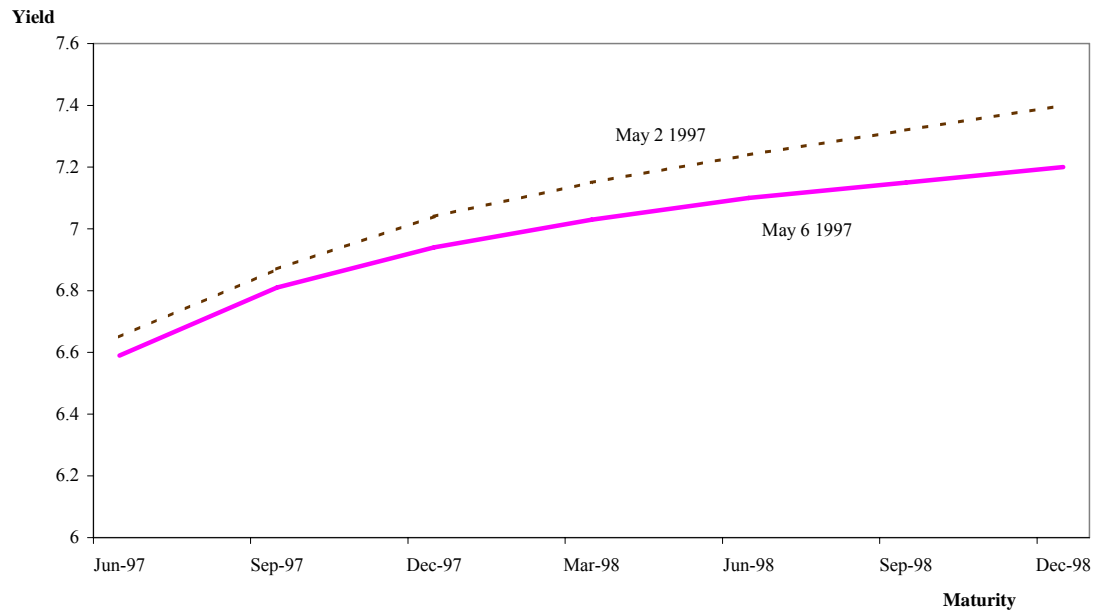
Notes: We show the change on implied interest rates three-month sterling futures, the fitted forward curve and on benchmark bond redemption yields on one-trading day i.e. either side of the decision on independence and the two-day change, which includes the first day of trading following the election of the incoming Labour government. The standard deviation represents that of daily changes in the calendar year.

**TABLE 2      PARAMETER ESTIMATES.**

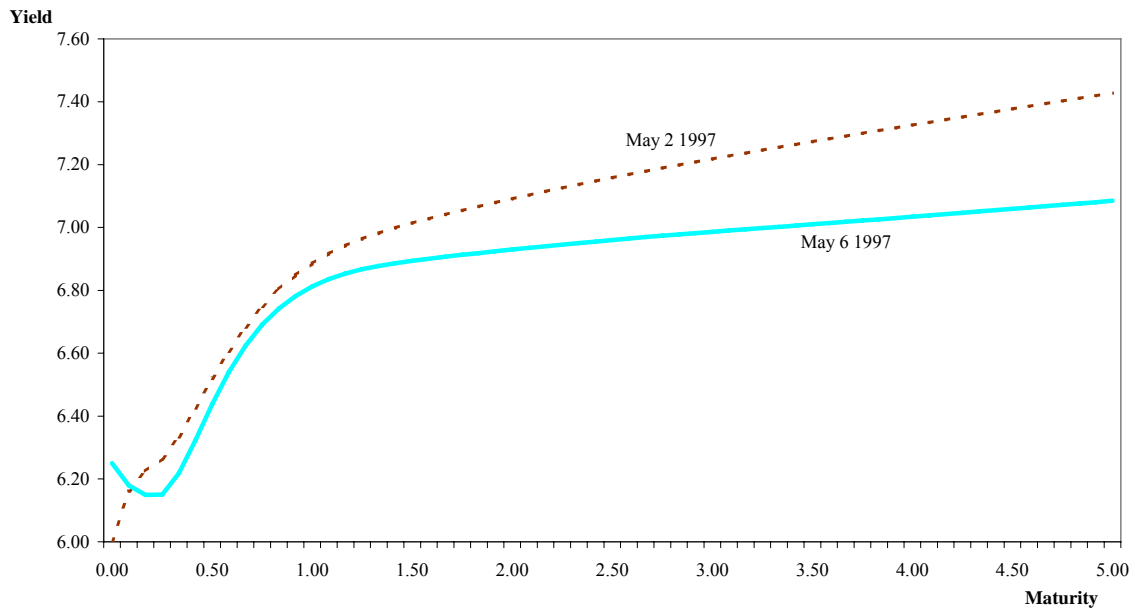
	Model		
	a	b	c
$\alpha$	0.24	0.28	0.29
$\beta$	0.61	0.67	0.60
$\gamma$	0.14	0.05	0.05
Frequency	quarterly	annual	quarterly
Sample	93:1 – 97:1	50 - 96	80:1 – 97:1
ML	-5.86	-209.36	-291.56
$\bar{R}_1^2$	0.22	0.61	0.48
$\bar{R}_2^2$	0.80	0.17	0.35
DW <sub>1</sub>	1.04	1.92	0.42
DW <sub>2</sub>	1.04	1.97	0.28
$\lambda_1$	8.5	6.1	4.8
$\lambda_2$	1.0	1.7	1.6
$\Delta\lambda / \lambda_1$	-0.88	-0.72	-0.67
RMSE	17.01	16.47	21.67

Notes: The parameters were estimated by FIML, using annual and quarterly data. Models a-c are estimates of the Equations (1) and (2) from the text. We assume equilibrium inflation is the target rate of 2.5 percent and that the equilibrium level of the nominal short interest rate is the relevant sample mean. In the quarterly models output is measured as a deviation from potential output and in c output is measured as percentage growth. Summary statistics of the regressions are also presented: ML represents the maximized likelihood value,  $\bar{R}_1^2$  and DW<sub>1</sub> and  $\bar{R}_2^2$  and DW<sub>2</sub> are the adjusted  $R^2$  and Durbin-Watson statistics from estimation of Equations (1) and (2) respectively.  $\lambda_1$  and  $\lambda_2$  are the weights placed upon output stabilization relative to inflation stabilization by the monetary authorities before and after operational independence. For given output and inflation innovations, values for  $\lambda_1$ ,  $\lambda_2$ , and  $\Delta\lambda / \lambda_1$  are found by minimizing the difference, as measured by Root Mean Squared Error (RMSE) statistic, in basis points, between the change in the actual nominal forward yield curve and that predicted by the model. We assume an initial deviation in both inflation and output of 0.8 percent.

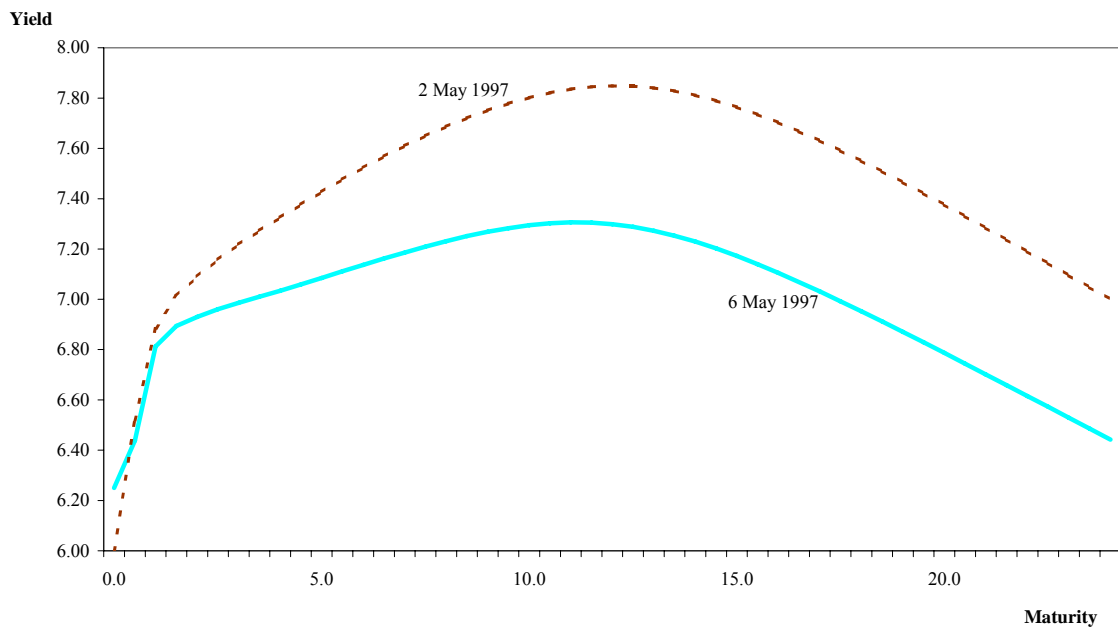
**Figure 1: UK Three Month Sterling Futures**



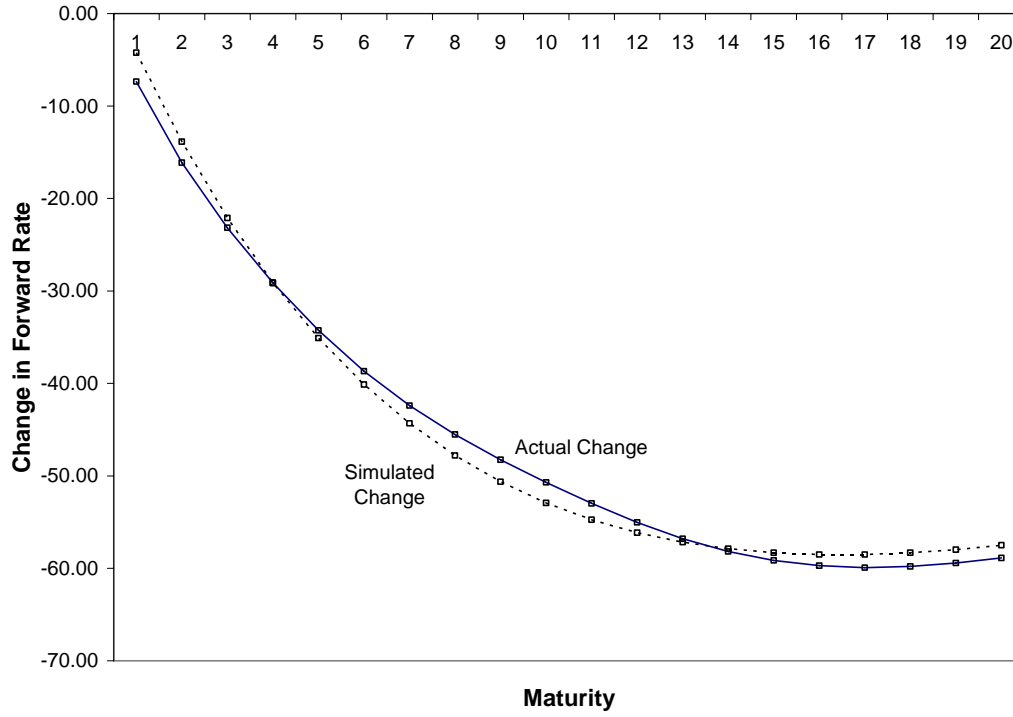
**Figure 2: UK Nominal Forward Curve - Short End**



**Figure 3: UK Nominal Forward Curve**



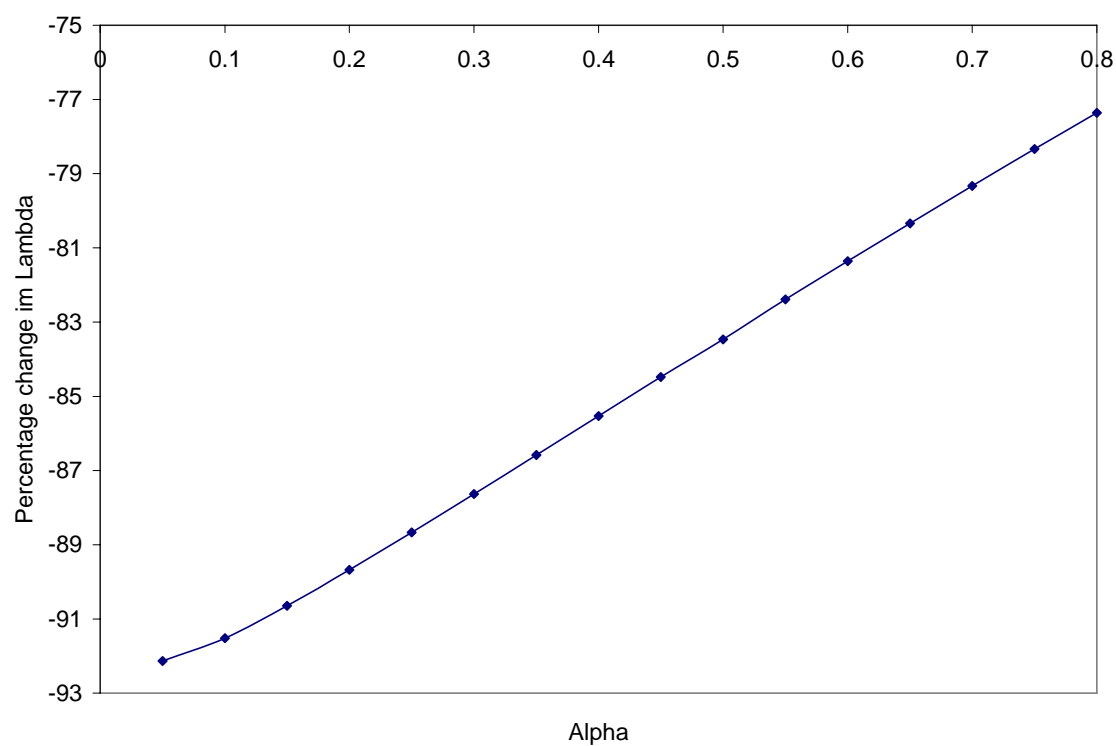
**Figure 4: Actual and simulated change in UK nominal forward rates**



Notes: We assume  $\alpha = 0.1, \beta = 0.9, \gamma = 1.0, \delta = 1/1.04$  and the inflation and output innovations are equal to 1.0 percent. This results in a minimized RMSE of 1.63 basis points,  $\lambda_1 = 10.3, \lambda_2 = 0.6$  and a proportionate fall in  $\lambda$  of 0.94. The change in the forward rate is measured in basis points.

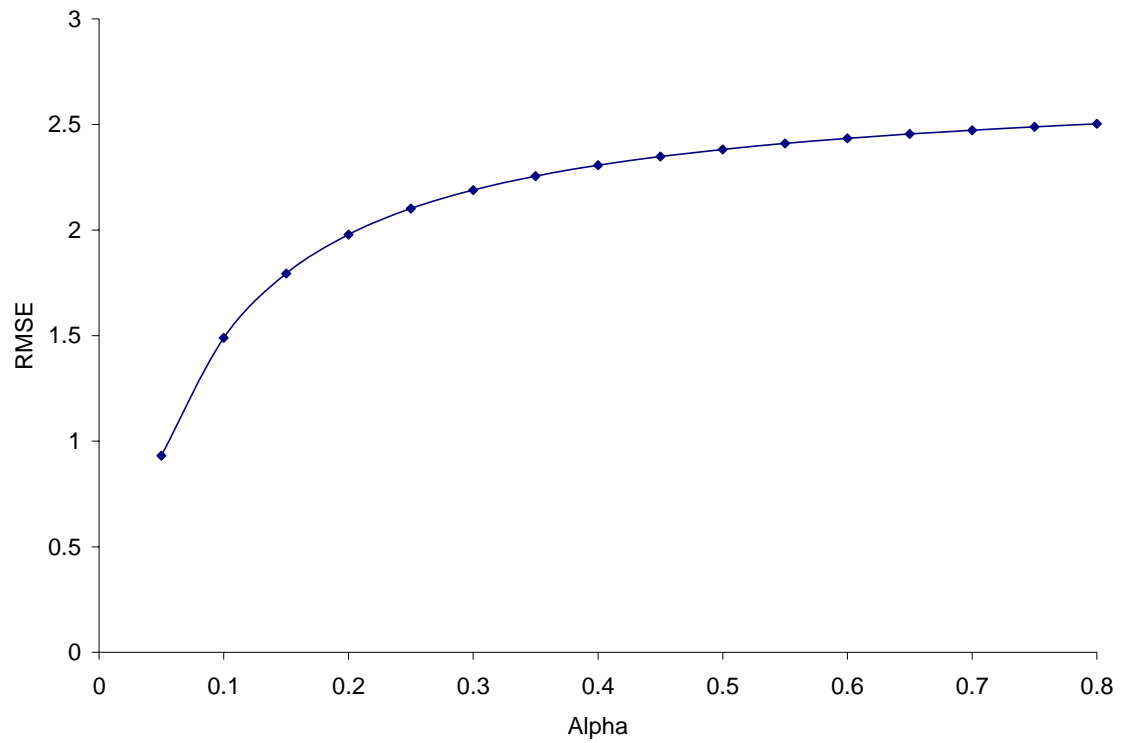


**Figure 5: Response of the percentage change in lambda to a change in  $\alpha$**



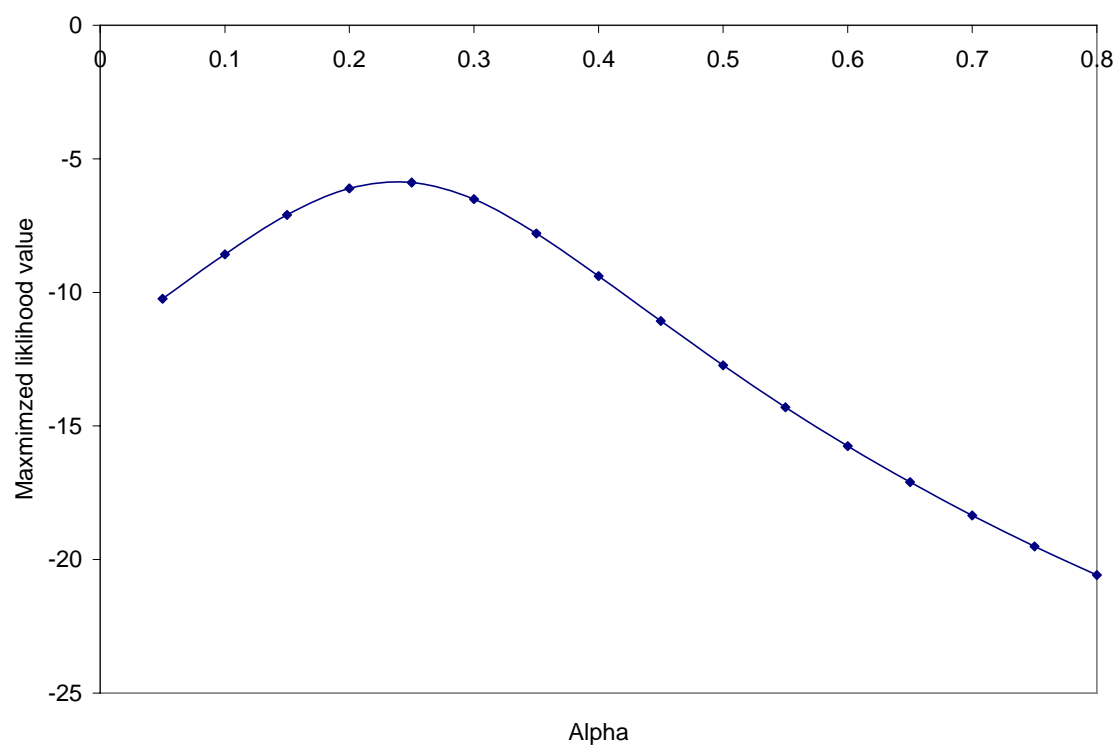
Notes: We assume  $\beta = 0.9$ ,  $\gamma = 1.0$ ,  $\delta = 1/1.04$  and the inflation and output innovations are equal to 1.0 percent. The diagram suggests a negative relationship between the slope of the Phillips curve and the magnitude of the percentage fall in the policy preference parameter on 'Independence Day'.

**Figure 6: Response of RMSE to a change in  $\alpha$**



Notes: We assume  $\beta = 0.9, \gamma = 1.0, \delta = 1/1.04$  and the inflation and output innovations are equal to 1.0 percent. The diagram suggests the RMSE (measured in basis points) of the best fitting SES model increases with the slope of the Phillips curve.

**Figure 7: Response of the maximized likelihood value to a change in  $\alpha$**



Notes: The maximized likelihood value is found from model a in Table 2 above. We allow  $\alpha$  to vary, but fix the other parameters and the deviation from equilibrium in inflation and output.

## ABOUT THE CDMA

The **Centre for Dynamic Macroeconomic Analysis** was established by a direct grant from the University of St Andrews in 2003. The Centre funds PhD students and facilitates a programme of research centred on macroeconomic theory and policy. The Centre has research interests in areas such as: characterising the key stylised facts of the business cycle; constructing theoretical models that can match these business cycles; using theoretical models to understand the normative and positive aspects of the macroeconomic policymakers' stabilisation problem, in both open and closed economies; understanding the conduct of monetary/macroeconomic policy in the UK and other countries; analyzing the impact of globalization and policy reform on the macroeconomy; and analyzing the impact of financial factors on the long-run growth of the UK economy, from both an historical and a theoretical perspective. The Centre also has interests in developing numerical techniques for analyzing dynamic stochastic general equilibrium models. Its affiliated members are Faculty members at St Andrews and elsewhere with interests in the broad area of dynamic macroeconomics. Its international Advisory Board comprises a group of leading macroeconomists and, ex officio, the University's Principal.

### Affiliated Members of the School

Dr Arnab Bhattacharjee.  
Dr Vladislav Damjanovic.  
Dr Laurence Lasselle.  
Dr Peter Macmillan.  
Prof Kaushik Mitra.  
Prof Charles Nolan (Director).  
Dr Gary Shea.  
Prof Alan Sutherland.  
Dr Christoph Thoenissen.

### Senior Research Fellow

Prof Andrew Hughes Hallett, Professor of  
Economics, Vanderbilt University.

### Research Affiliates

Prof Keith Blackburn, Manchester University.  
Prof David Cobham, Heriot-Watt University.  
Dr Luisa Corrado, Università degli Studi di Roma.  
Prof Huw Dixon, York University.  
Dr Anthony Garratt, Birkbeck College London.  
Dr Sugata Ghosh, Brunel University.  
Dr Aditya Goenka, Essex University.  
Dr Campbell Leith, Glasgow University.  
Dr Richard Mash, New College, Oxford.  
Prof Patrick Minford, Cardiff Business School.  
Dr Gulcin Ozkan, York University.  
Prof Joe Pearlman, London Metropolitan  
University.  
Prof Neil Rankin, Warwick University.  
Prof Lucio Sarno, Warwick University.  
Prof Eric Schaling, Rand Afrikaans University.

Prof Peter N. Smith, York University.  
Dr Frank Smets, European Central Bank.  
Dr Robert Solis, Durham University.  
Dr Peter Tinsley, George Washington University  
and Federal Reserve Board.  
Dr Mark Weder, University of Adelaide.

### Research Associates

Mr Nikola Bokan.  
Mr Michal Horvath.  
Ms Elisa Newby.  
Mr Qi Sun.  
Mr Alex Trew.

### Advisory Board

Prof Sumru Altug, Koç University.  
Prof V V Chari, Minnesota University.  
Prof John Driffill, Birkbeck College London.  
Dr Sean Holly, Director of the Department of  
Applied Economics, Cambridge University.  
Prof Seppo Honkapohja, Cambridge University.  
Dr Brian Lang, Principal of St Andrews University.  
Prof Anton Muscatelli, Glasgow University.  
Prof Charles Nolan, St Andrews University.  
Prof Peter Sinclair, Birmingham University and  
Bank of England.  
Prof Stephen J Turnovsky, Washington University.  
Mr Martin Weale, CBE, Director of the National  
Institute of Economic and Social Research.  
Prof Michael Wickens, York University.  
Prof Simon Wren-Lewis, Exeter University.

**RECENT WORKING PAPERS FROM THE  
CENTRE FOR DYNAMIC MACROECONOMIC ANALYSIS**

<b>Number</b>	<b>Title</b>	<b>Author(s)</b>
CDMA04/01	Interest Rate Bounds and Fiscal Policy	Jagjit S. Chadha (St Andrews) and Charles Nolan (St Andrews)
CDMA04/02	The Impact of Imperfect Credibility in a Transition to Price Stability	Anamaria Nicolae (Durham) and Charles Nolan (St Andrews)
CDMA04/03	Monetary Policy Rules, Asset Prices and Exchange Rates	Jagjit S. Chadha (St Andrews), Lucio Sarno (Warwick and CEPR) and Giorgio Valente (Warwick)
CDMA04/04	Tax Policy and Irreversible Investment	Sumru Altug (Koç, CEPR and Economic Research Forum), Fanny S. Demers (Carleton and McGill) and Michel Demers (Carleton and McGill)
CDMA04/05	The Role of Preference Shocks and Capital Utilization in the Great Depression	Mark Weder (Humboldt)
CDMA04/06	Optimal Simple Rules for the Conduct of Monetary and Fiscal Policy	Jagjit S. Chadha (St Andrews) and Charles Nolan (St Andrews)
CDMA04/07	Money, Debt and Prices in the UK 1705-1996	Norbert Janssen (Bank of England), Charles Nolan (St Andrews) and Ryland Thomas (Bank of England)
CDMA05/01	Labour Markets and Firm-Specific Capital in New Keynesian General Equilibrium Models	Charles Nolan (St Andrews) and Christoph Thoenissen (St Andrews)
CDMA05/02	The Impact of Simple Fiscal Rules in Growth Models with Public Goods and Congestion	Sugata Ghosh (Cardiff) and Charles Nolan (St Andrews)
CDMA05/03	Inflation Targeting, Committee Decision Making and Uncertainty: The Case of the Bank of England's MPC	Arnab Bhattacharjee (St Andrews) and Sean Holly (Cambridge)
CDMA05/04	How to Compare Taylor and Calvo Contracts: A Comment on Michael Kiley	Huw Dixon (York) and Engin Kara (York)
CDMA05/05	Aggregate Dynamics with Heterogeneous Agents and State-Dependent Pricing	Vladislav Damjanovic (St Andrews) and Charles Nolan (St Andrews)
CDMA05/06	Aggregation and Optimization with State-Dependent Pricing: A Comment	Vladislav Damjanovic (St Andrews) and Charles Nolan (St Andrews)

CDMA05/07	Finance and Growth: A Critical Survey	Alex William Trew (St Andrews)
CDMA05/08	Financial Market Analysis Can Go Mad (in the search for irrational behaviour during the South Sea Bubble)	Gary S. Shea (St Andrews)
CDMA05/09	Some Welfare Implications of Optimal Stabilization Policy in an Economy with Capital and Sticky Prices	Tatiana Damjanovic (St Andrews) and Charles Nolan (St Andrews)
CDMA05/10	Optimal Monetary Policy Rules from a Timeless Perspective	Tatiana Damjanovic (St Andrews), Vladislav Damjanovic (St Andrews) and Charles Nolan (St Andrews)
CDMA05/11	Money and Monetary Policy in Dynamic Stochastic General Equilibrium Models	Arnab Bhattacharjee (St Andrews) and Christoph Thoenissen (St Andrews)
CDMA05/12	Understanding Financial Derivatives During the South Sea Bubble: The case of the South Sea Subscription shares	Gary S. Shea (St Andrews)
CDMA06/01	Sticky Prices and Indeterminacy	Mark Weder (Adelaide)
CDMA06/02	Independence Day for the “Old Lady”: A Natural Experiment on the Implications of Central Bank Independence	Jagjit S. Chadha (BNP Paribas and Brunel), Peter Macmillan (St Andrews) and Charles Nolan (St Andrews)
CDMA06/03	Sunspots and Monetary Policy	Jagjit S. Chadha (BNP Paribas and Brunel) and Luisa Corrado (Cambridge and Rome Tor Vergata)
CDMA06/04	Labour and Product Market Reforms in an Economy with Distortionary Taxation	Nikola Bokan (St Andrews and CEBR), Andrew Hughes Hallett (Vanderbilt and CEPR)
CDMA06/05	Sir George Caswall vs. the Duke of Portland: Financial Contracts and Litigation in the wake of the South Sea Bubble	Gary S. Shea (St Andrews)

For information or copies of working papers in this series, or to subscribe to email notification, contact:

Alex Trew  
Castlecliffe, School of Economics and Finance  
University of St Andrews  
Fife, UK, KY16 9AL

Email: [awt2@st-and.ac.uk](mailto:awt2@st-and.ac.uk); Phone: +44 (0)1334 462445; Fax: +44 (0)1334 462444.